# A Commitment to Advance Racial Equity and Social Justice in Health

New York Academy of Medicine 4th Annual Population Health Summit

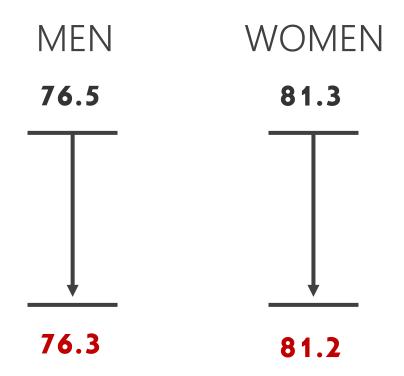
Dr. Aletha Maybank December 12, 2016





# "Life Expectancy in U.S. Declines Slightly, and Researchers Are Puzzled" - NYTIMES, THURSDAY, DECEMBER 8

- U.S. death rate has increased for the first since 1993, particularly among people younger than 65
- The obesity epidemic could be playing a role in the increase in deaths from heart disease, strokes, diabetes and possibly Alzheimer's



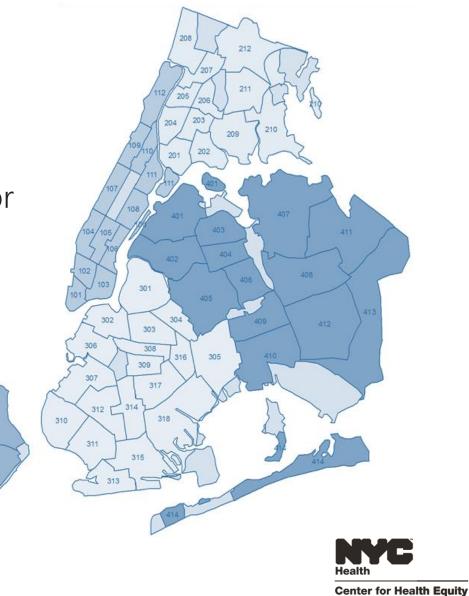




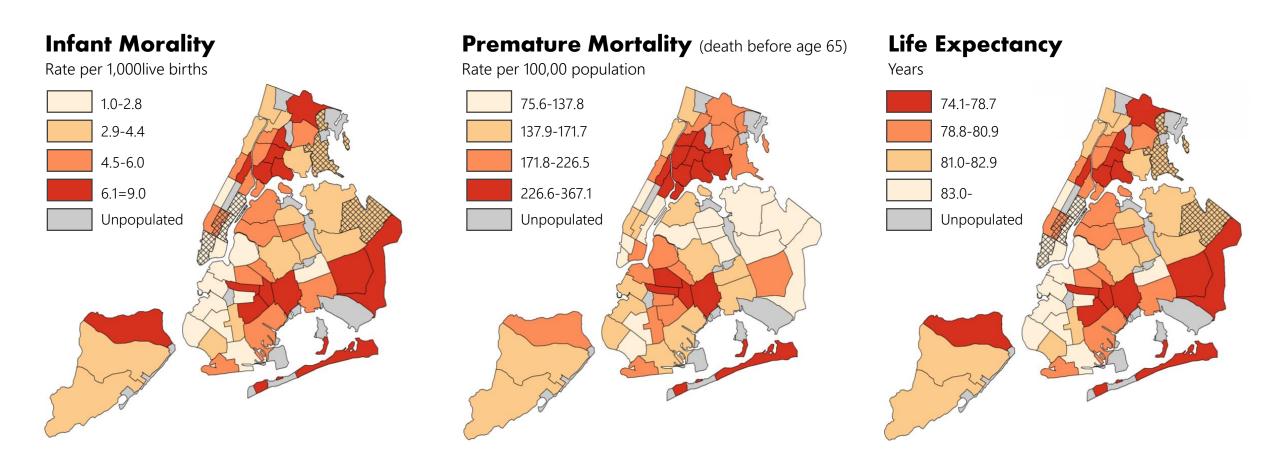
## A City of Neighborhoods

#### Our Mission:

"To protect and promote the health of all New Yorkers. DOHMH has the overall responsibility for the health of the residents of New York City."

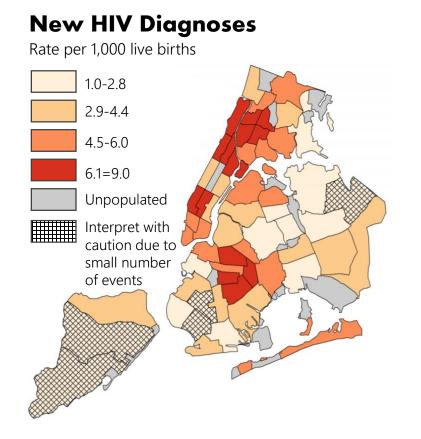


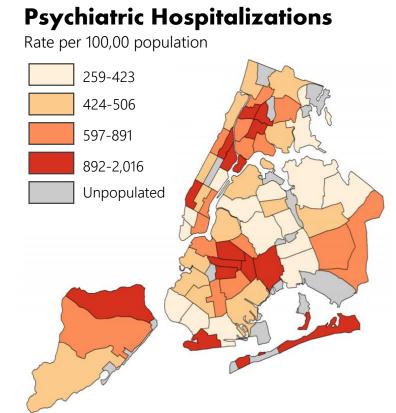
#### BABIES AND PEOPLE ARE DYING TOO EARLY



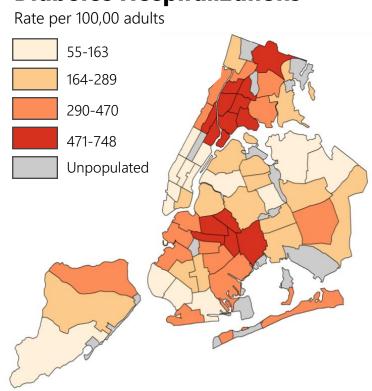


#### DIFFERENCES IN HEALTH OUTCOMES



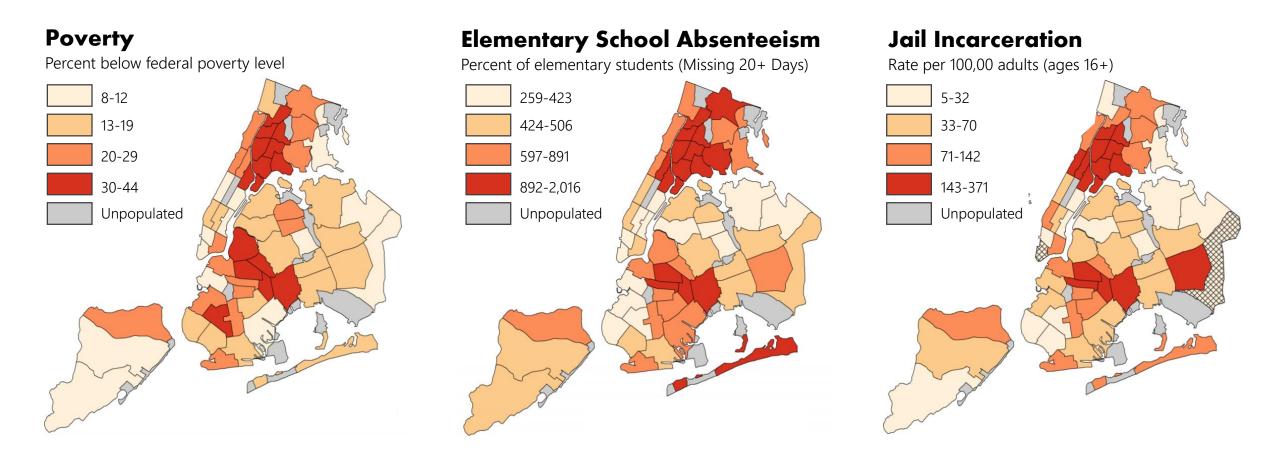




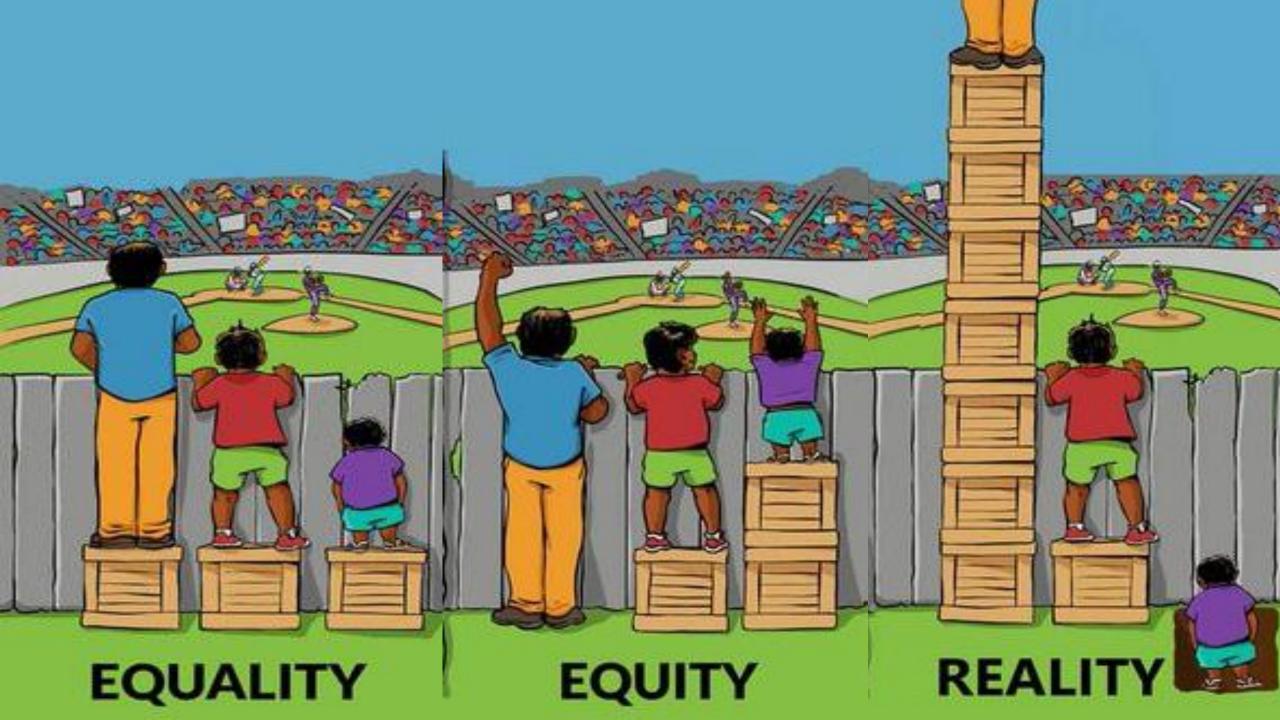




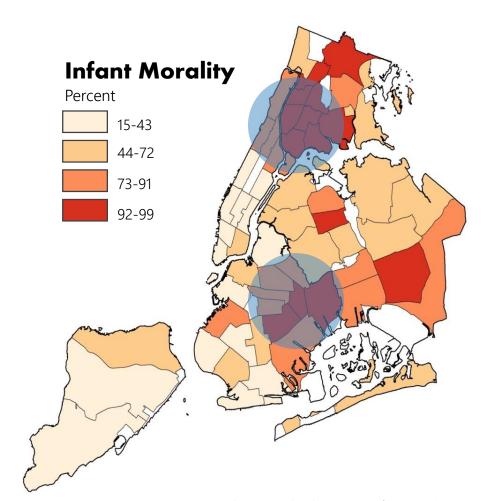
#### DIFFERENCES IN SOCIAL CONDITIONS





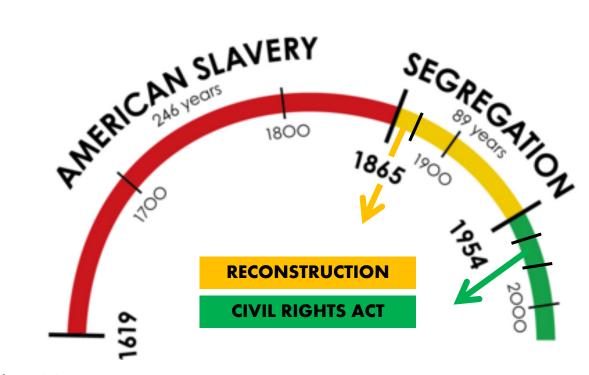


SEGREGATION BY RACE



**Racism is a System** of power and oppression that structures opportunities and assigns value based on race, unfairly disadvantaging people of color (racial oppression), while unfairly advantaging Whites (racial privilege & supremacy)

#### -Internalized-Interpersonal-Institutional-Structural



#NYCHealthEquity @DrAlethaMaybank Soure: NYC DOHMH population estimates, matched from US Census Bureau intercensal population estimates, 2010-2013, updated June 2014 U.S. Census Bureau; American Community Survey, 2013 3-year Estimates, Table S1701; generated using American Fact Finder (<a href="http://factfinder2.census.gov/">http://factfinder2.census.gov/</a>)

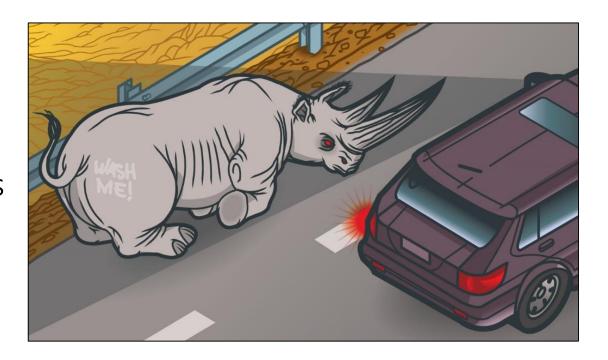


## **Unconscious Bias/Implicit Bias**

"All of us, despite the best of all possible intentions, are affected by unconscious processes. It affects what we see, how we react, how we feel, how we behave. If we're not aware of it and taking measures to counter it, it affects quality of care."

#### - Michelle van Ryn, Ph.D.

Director of Mayo's Research Program on Equity and Inclusion in Health Care







"In my class and place, I did not recognize myself as a racist because I was taught to see racism only in individual acts of meanness by members of my group, never in invisible systems conferring unsought racial dominance on my group from birth.."

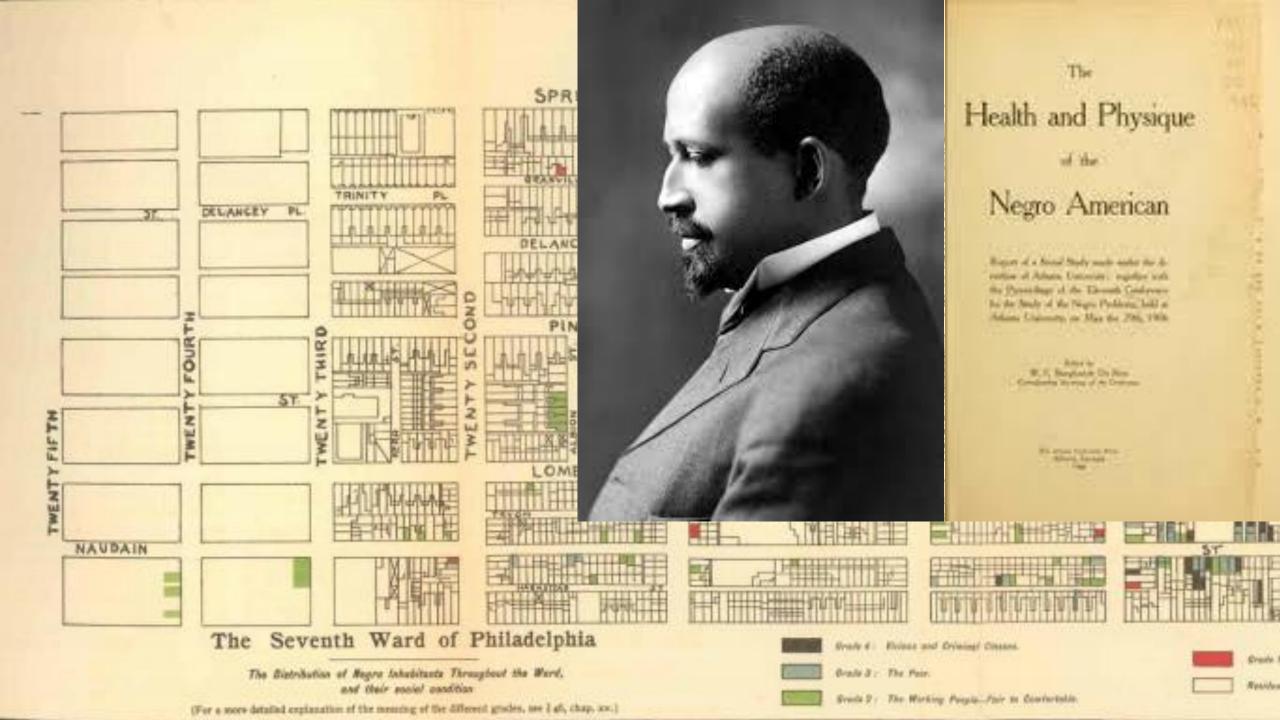
- Peggy McIntosh, 1988



# **Root Causes of Inequities**

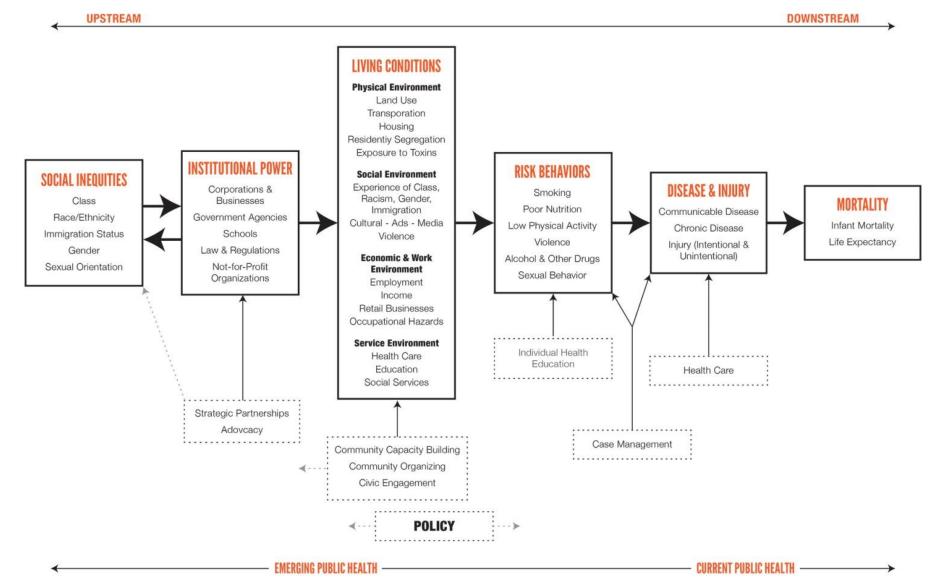
- Policies that created all types of systems of unbalanced power and privilege
- Caused by historical practice of exclusion & discrimination across the life course
- Led to geographic concentration of poverty and hyper-segregation





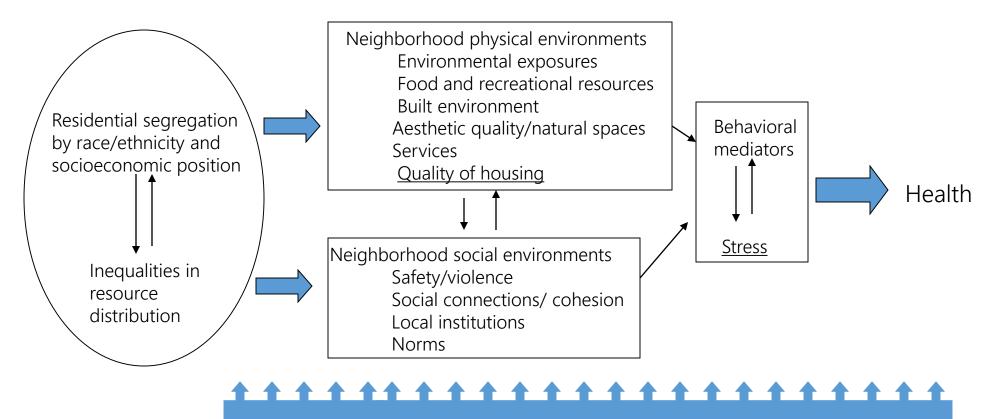
#### A PUBLIC HEALTH FRAMEWORK FOR REDUCING HEALTH INEQUITIES

Bay Area Regional Health Inequities Initiative (BARHII)





### **Neighborhood Pathways to Health**

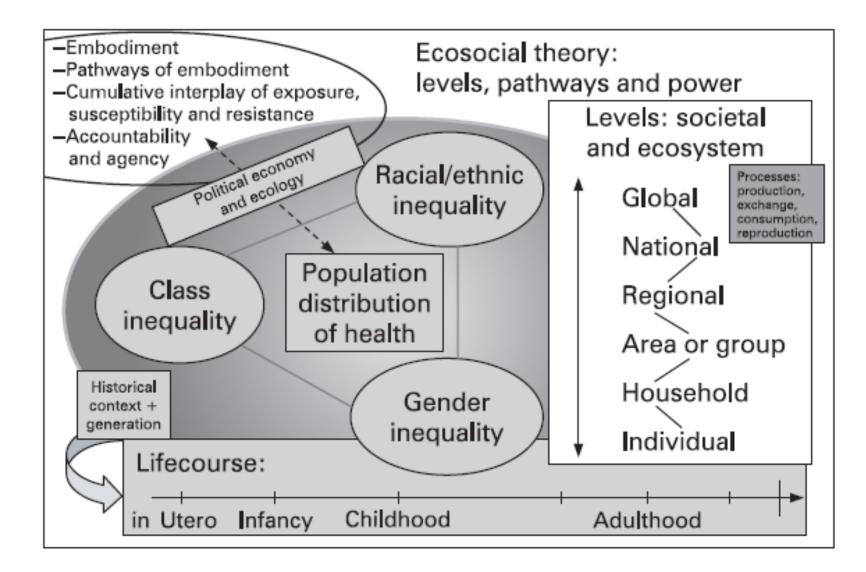


Source: Diez Roux, A. V., & Mair, C. (2010). Neighborhoods and health. Annals of the New York Academy of Sciences, 1186(1), 125-145.

Personal characteristics
Material resources
Psychosocial resources
Biological attributes

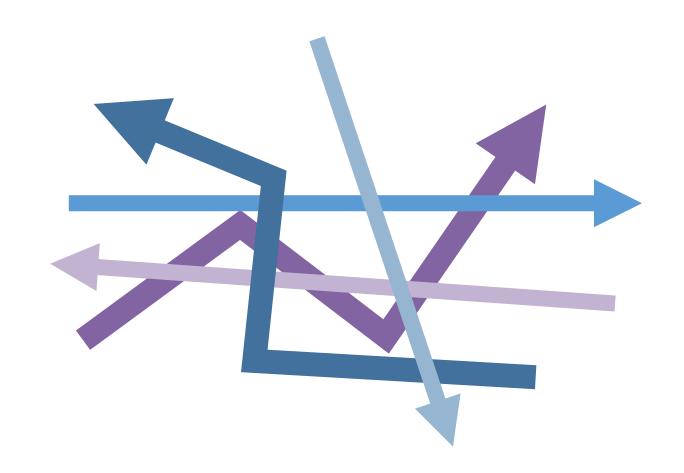


# **Ecosocial Theory**





# Where do we go from here?







# NYC Blueprint for Equity, Sustainability, and Health



- New York City Mayor Bill de Blasio

Decrease premature mortality rate to 143.32 deaths per 100,000 (25% decrease) and dramatically decrease racial/ethnic disparities by 2040

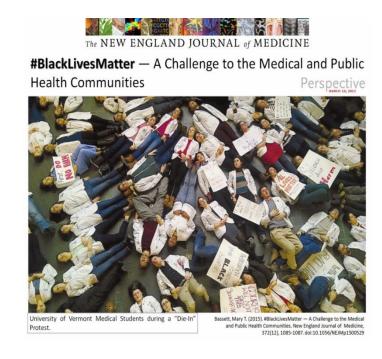
Decrease infant mortality rate to 3.7 infant deaths per 1,000 live births (20% decrease) and dramatically reducing racial and ethnic disparities by 2040



#### A Call to Action

"Inequities in health are unfair, unnecessary and avoidable. New York City is the most unequal city in the United States and one of the most segregated. It is no surprise that these everyday realities are reflected in our health. A more deliberate effort to name and address these disparities will frame all that we do."

#### - NYC Health Commissioner Mary T. Bassett







# **Center for Health Equity**

#### Mission

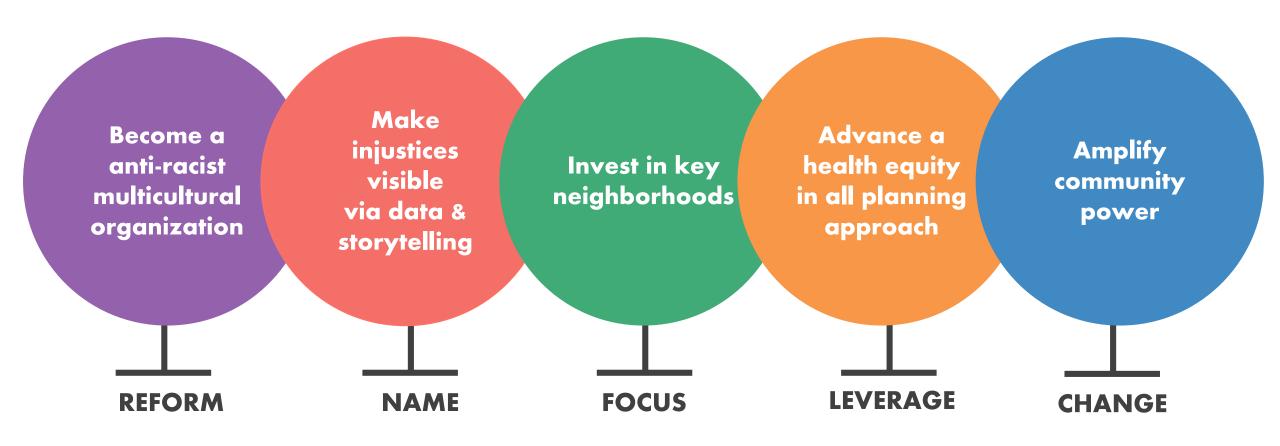
To strengthen and amplify DOHMH's work to eliminate health inequities, which are rooted in historical and contemporary injustices and discrimination, including racism.

#### **Values**

- Racial & Social Justice
- Community Power
- Accountability
- Diversity & Inclusion
- Data & Community-informed Practice



## **Approaches to Health Equity**





### Reform

Become a anti-racist and multi-cultural organization







# RACE TO | Advancing | Racial Equity | & Social Justice

### Normalize **Build Shared Analysis** Operate with Urgency Visualize **Operationalize** Organize **Use Racial Equity Tools** Internal Infrastructure **Use Data & Metrics** Partner with Others

#### **National Best Practice**

From Center for Social Inclusion (CSI) and Government Alliance on Race and Equity (GARE)

#### **Action Planning Areas**

- 1. Organizational Identity & Communications
- 2. Workforce Equity & Competencies
- 3. Community Engagement
- 4. Budgets and Contracts

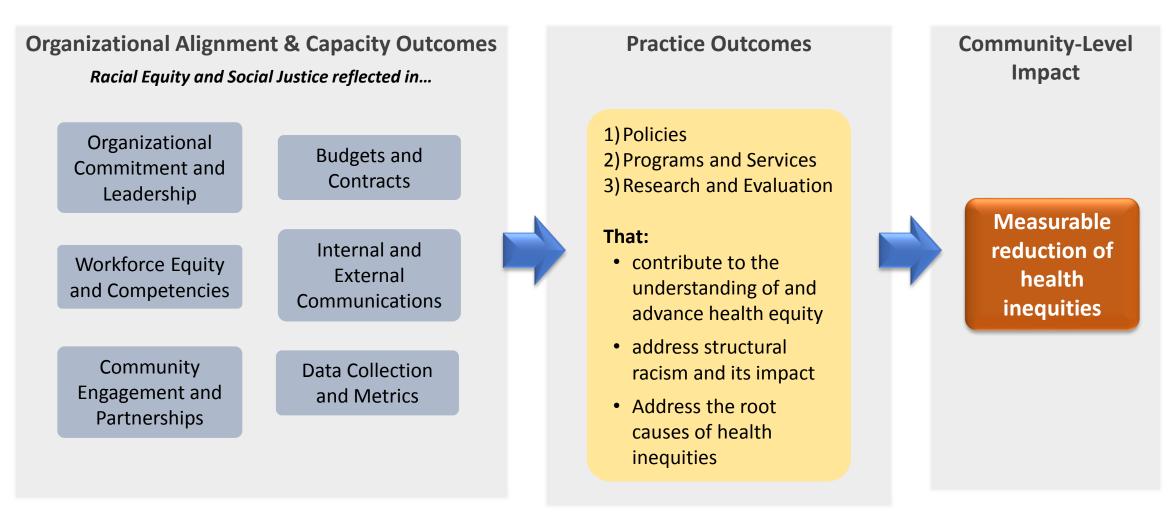






# Visualize Internal Reform Process Desired Outcomes

**Theory of Change:** Building Organizational Capacity to Reduce Inequities and Advance Structural Change



# Normalize Build Shared Analysis; Operate with Urgency

#### **Communications Strategy**

- Core Narrative & Key Messages
- Name & Branding
- Common materials:
  - Definitions
  - Style Guide
  - Language guidance
- External Communications

#### **Staff Training**

- Deputy Commissioner Trainings/Coaching
  - PolicyLink, RaceForward
- CHE Staff Trainings
  - PolicyLink, Roots of Health Inequity
- Partners-Neighborhood Health Action Centers
  - PolicyLink
- All staff training plan (in development)



### Organize

#### Internal Infrastructure; Partner with Others

#### **Core Team**

#### Structure

- 28 member team with equal representation across all DOHMH Divisions (2 staff per Division), and 1 staff each from Commissioner and First Deputy Commissioner offices
- Monthly full-day meetings that include skill building and action planning

#### Role & Responsibilities

- Guide action planning and infrastructure development
- Serve as liaison between Division and internal reform process
- Commit 12hrs/mo for 6 months

#### Selection Process & Guiding Criteria

- Open application; all staff eligible to participate
- Diversity along multiple dimensions race, gender, role, DOHMH location, tenure at agency, supervisors and frontline staff, and others



### Operationalize

Use Racial Equity Tools; Use Data & Metrics

#### **Core Team Action Planning Areas**

#### 1. Organizational Identity & Communications

*Goal*: Racial equity and social justice are explicit and integral components of organizational identity, environment, and leadership; these values are evident in management and accountability systems. Internal and external communications consistently and proactively integrate racial equity and social justice messages.

#### 2. Workforce Equity & Competencies

Goal: DOHMH workforce reflects the diversity of the communities we serve, and this diversity exists across the breadth (functions) and depth (hierarchy) of the agency. Staff at all levels and functions have the knowledge, skills, and tools needed to advance racial equity and social justice in their work.

#### 3. Community Engagement

*Goal*: Community residents and partners are engaged in all areas of DOHMH work, and administrative processes make it easy for community partners and DOHMH to interact.

#### 4. Budgets and Contracts

*Goal*: Financial resources are effectively allocated to advance racial equity and social justice, to support WMBE, and invest in neighborhoods that are deprived of resources



#### **Focus**

Invest on key neighborhoods

- New York City is highly segregated residentially by race and poverty-level
- As such, place-based approaches and geographical targeting of resources are by default health equity strategies

#### Bronx Neighborhoods

Community Districts 201 to 206

Neighborhoods targeted: 201-202 Mott Haven, Hunts Point 203-204 Highbridge, Morrisania 205-206 Crotona, Tremont

#### Harlem Neighborhoods

Community Districts 101 and 111

110 Central Harlem 111 East Harlem

#### Brooklyn Neighborhoods

Community Districts 303 to 305, 316

303 Bedford Stuyvesant

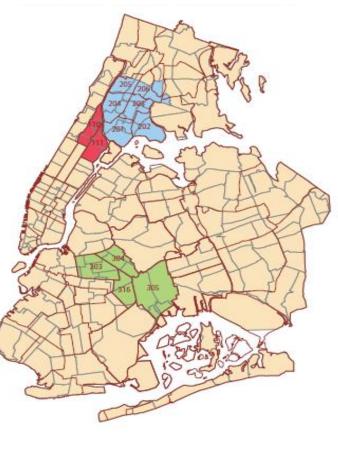
304 Bushwick

305 East New York

316 Brownsville



#### Catchment Neighborhoods





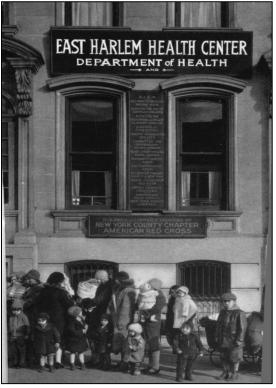


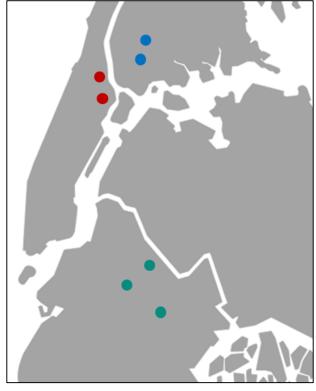
# Neighborhood Health Action Centers

- Revitalize underutilized health department buildings by co-locating community-based organizations, clinical providers, and City Govt. Agencies
- Leverage other existing Health
   Department priorities such End the
   Epidemic, ThriveNYC, and Cure Violence
- Build on neighborhood assets (people and institutions) and identify resource gaps to measurably improve population health
- Neighborhood Health Planning -Capitalize on rezoning, housing plan, and participatory processes

"Team-work has brought the power to increase efficiency and to prevent duplication of effort, to discover gaps in the local health program, and to provide the service needed."

Ten-Year Report of the East Harlem Health Center









# Community Health Center = Instrument for social change



..."Then the health center worked to find or create pathways to cooperating colleges, universities, and professional schools across the country to help make such hopes a reality. These efforts produced Black physicians, nurses, dentists, social workers, psychologists, engineers, and administrative managers, most now working in the health sector in Mississippi and other southern states."...

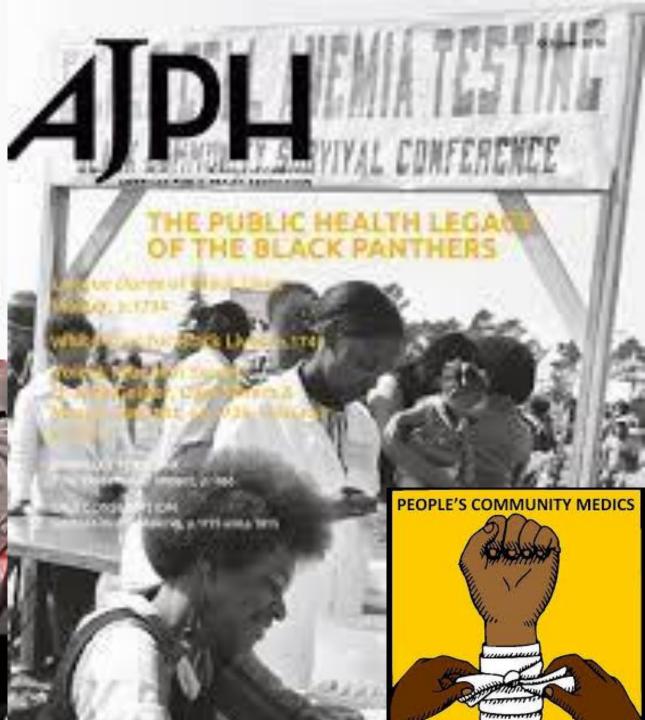
- H. Jack Geiger, MD







THE
BOBBY SEALE
PEOPLE'S
FREE
HEALTH CLINIC



# BODY AND SOUL

THE BLACK PANTHER PARTY AND THE FIGHT AGAINST MEDICAL DISCRIMINATION

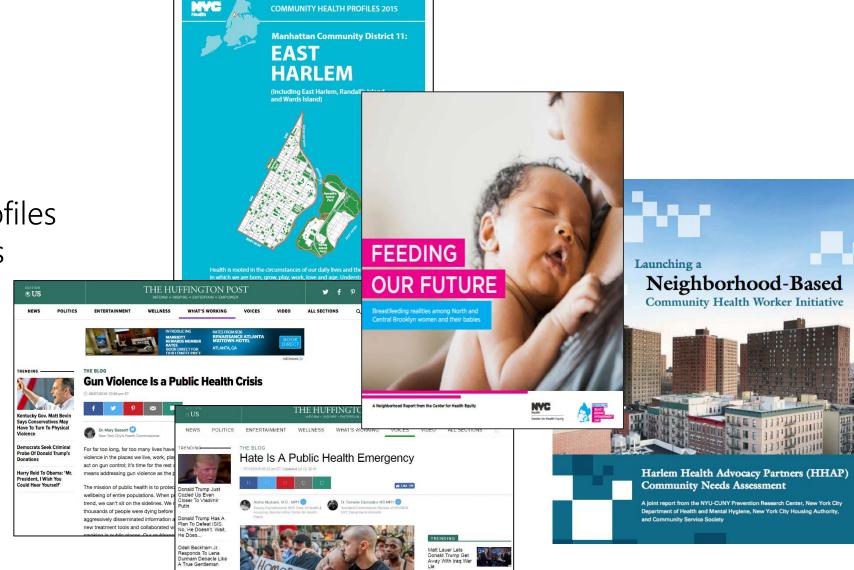
#### Name

Make injustices visible & expand the narrative

- Community health profiles

- Neighborhood reports

- Journal articles
- Opinion editorials



Center for Health Equity Center for Health Equity



#### **Health Lens on Social Issues**

# Minimum Wage and Premature Mortality

- A \$15 minimum wage could have averted 2,800 to 5,500 premature deaths between 2008 and 2012 in New York City. This would have represented 4% to 8% of total premature deaths in that period.
- Most of these avertable deaths would be realized in lower-income communities, in which residents are predominantly people of color.

**AJPH RESEARCH** 

#### Estimating Potential Reductions in Premature Mortality in New York City From Raising the Minimum Wage to \$15

Tsu-Yu Tsao, PhD, Kevin J. Konty, MS, MA, Gretchen Van Wye, PhD, MA, Oxiris Barbot, MD, James L. Hadler, MD, MPH, Natalia Linos, ScD, and Mary T. Bassett, MD, MPH

Objectives. To assess potential reductions in premature mortality that could have been achieved in 2008 to 2012 if the minimum wage had been \$15 per hour in New York City. Methods. Using the 2008 to 2012 American Community Survey, we performed simulations to assess how the proportion of low-income residents in each neighborhood might change with a hypothetical \$15 minimum wage under alternative assumptions of labor market dynamics. We developed an ecological model of premature death to determine the differences between the levels of premature mortality as predicted by the actual proportions of low-income residents in 2008 to 2012 and the levels predicted by the proportions of low-income residents under a hypothetical \$15 minimum wage.

Results. A \$15 minimum wage could have averted 2800 to 5500 premature deaths between 2008 and 2012 in New York City, representing 4% to 8% of total premature deaths in that period. Most of these avertable deaths would be realized in lower-income communities, in which residents are predominantly people of color.

Conclusions. A higher minimum wage may have substantial positive effects on health and should be considered as an instrument to address health disparities, (Am J Public Health. 2016:106:1036-1041. doi:10.2105/AJPH.2016.303188

See also Galea and Vaughan, p. 973.

The 1938 Fair Labor Standard Act (29 U.S.C.A. § 201 et seq.), which established a minimum wage in the United States, declared that its intention was the "elimination of labor conditions detrimental to the maintenance of the minimum standards of living necessary for health, efficiency and well-being of workers." The US minimum wage reached its highest real dollar value in 1968, more than 45 years ago, and the federal minimum wage was last increased in 2009.

As research on income and health consistently demonstrates that lower income and poverty are associated with worse health

minimum wage is currently \$9.00 per hour. 12 Recent legislation has established a \$15.00 per METHODS hour minimum wage in several municipali ties, including San Francisco and Seattle,1 and advocates in NYC are calling for a similar

The impact of a \$15 minimum wage on family and neighborhood income depends critically on the employment responses to a higher minimum wage. Recent studies have found a range of responses, from a small increase to a modest reduction in employment among low-wage workers following

a minimum wage hike.14-18 Although the economic impact of increasing the minimum wage has been the primary focus of debate in NYC, 19 less attention has been given to the possible health consequences of such a policy, including the reduction of health inequities

To fill that gap, we explored the potential impact of a \$15 per hour minimum wage on all-cause premature mortality among NYC residents. We used area-based measures of income and premature mortality to create an ecological model and explore the reduction in premature mortality that could have been achieved from 2008 to 2012 if NYC's minimum wage had been \$15 per hour during that period. Recognizing the uncertain effects of a higher minimum wage on the NYC labor market, we assumed 3 alternative scenarios in the analysis

We used the 2008 to 2012 NYC Department of Health and Mental Hygiene Vital Statistics data and population estimates20 to calculate the crude rate of premature death in each of NYC's 59 community districts: our outcome of interest. With few exceptions, community districts correspond to the Public Use Microdata Areas as defined by the US Census Bureau and on average have approximately 140 000 residents. Although definitions of the "neighborhood"



# **Health Lens on Social Issues New York Paid Family Leave Benefit**

- Paid parental leave benefit expected to be budget-neutral
- Full-time workers will be eligible for paid family leave after twenty-six weeks of covered employment.
- Part-time workers will be eligible for paid family leave after 175 days of covered employment.



# Employment Among Pregnant Women in New York City and Return

Pregnant women and mothers are an integral part of the New York City (NYC) work force. To understand employment patterns and decisions faced by mothers in the work place, this data brief describes mothers by employment patterns and decisions faced by mothers in the work place, this data orier describes injuriers to their work status during pregnancy and their return to work following childbirth and explores factors that

# Over half of New York City mothers worked for pay during their pregnancy

- More than half (57%) of New York City women who gave birth in 2012 reported that they had worked for pay • Forty percent of women with a high school degree or less worked at some point during their pregnancy,
- Employment rates during pregnancy were highest among women 35 years of age and older (63%), followed
- Sixty-one percent of women having their first or second birth and almost half (47%) of women with two or Racial and ethnic disparities in employment among pregnant women are evident: White mothers were more likely to have worked for pay during their most recent pregnancy (72%) compared with 57% of Hispanic mothers, 52% of Black mothers, and 36% of Asian/Pacific Islander mothers. Most New York City mothers return to work within four months of giving birth

 At the time they responded to the survey (an average of four months after the birth), 52% had already returned to work and another 18% planned to return.

 Nearly one third (30%) of women who worked for pay during their pregnancy did not intend to return to the job they

Percent of mothers returning to the job held during the most recent pregnancy, New York City, 2012



Data Source: The Pregnancy Risk Assessment Monitoring System (PRAMS) is an ongoing population-based survey of New York City recident mathers who plus birth in New York City decisioned to manifest material experiences and behaviors before, during and after Data Source: The Pregnancy Risk Assessment Monitoring System [PRAMS] is an ongoing population-based survey of New York City resident mothers who give birth in New York City, designed to monitor maternal experiences and behaviors before, during, and after sequences in NYC data from the 2012, survey are presented here. Findings from PRAMS are used to enhance understanding of maternal resident mothers who give birth in New York City, designed to monitor maternal experiences and behaviors before, during, and after pregnancy; NYC data from the 2012 survey are presented here. Findings from PRAMS are used to enhance understanding of maternal and information of the control of Aregnancy, NTC data from the 2012 survey are presented here. Findings from PRAMS are used to enhance understanding of material behaviors, develop and evakuate programs to improve maternal and infant health, and to inform policy development in NYC. For in Definitions: Paid leave may have been interpreted by respondents to include accrued vacation and sick time, time for which the faul reave may have been interpreted by respondence to include desired values and site large, since large received New York State Temporary Disability Insurance benefits, and/or paid maternity leave offered by a

**Center for Health Equity** 

### Leverage

Advance a health equity in all planning approach

























#NYCHealthEquity @DrAlethaMaybank

Implementing Health in all

**Policies** 





### Coordinate Funding and Investment

"Today's public health problems are often complex, requiring broad partnership and collective action across sectors..."

# Mayor de Blasio Announces "Building Healthy Communities"

September 29, 2016

Public-private partnership to improve health outcomes in 12 underserved neighborhoods

Initiative invests \$12 million of private funding to increase opportunities for physical activity, increase access to healthy food and improve public safety in high-poverty communities

NEW YORK—Mayor Bill de Blasio and Senior Advisor Gabrielle Fialkoff today announced Building Healthy Communities (BHC), a public-private partnership designed to improve health outcomes in 12 chronically underserved neighborhoods across the five boroughs. Spearheaded by the Mayor's Office of Strategic Partnerships and the Fund for Public Health, BHC is a multi-agency initiative that focuses on three key goals: increasing opportunities for physical activity, expanding access to healthy and affordable food, and making improvements to public safety. BHC leverages \$270 million in public capital investments in addition to \$12 million in private funding. The 12 neighborhoods BHC is engaging with are East Harlem, Brownsville, Canarsie, Mott Haven, Hunts Point, Morrisania, Bedford-Stuyvesant, Central Harlem, Corona, Flushing, Mariners Harbor and Stapleton.

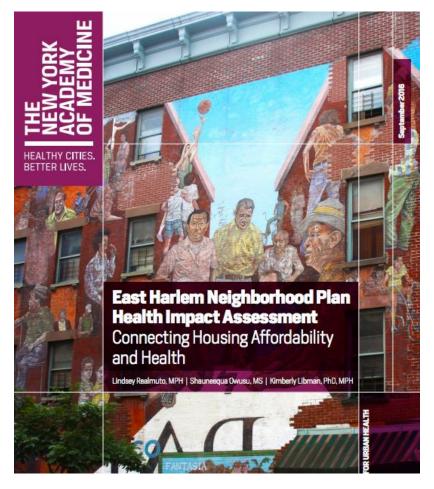




# East Harlem health impact assessment shows importance of affordable housing to the health of community residents

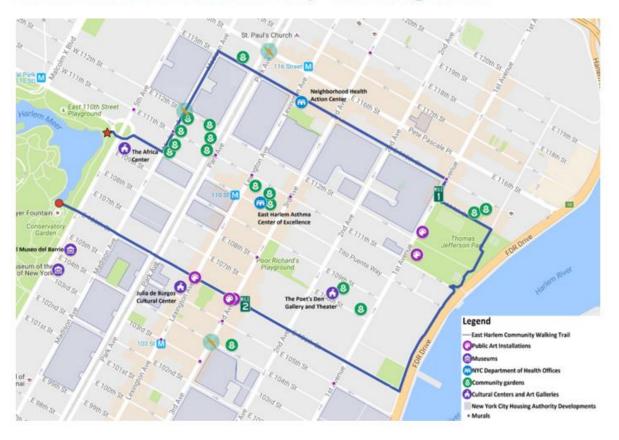
September 27, 2016

Today, the New York Academy of Medicine released the second Health Impact Assessment (HIA) conducted in New York City's history and the first for the community of East Harlem. The East Harlem HIA shows the many ways that the rapid disappearance of affordable housing, and the widespread prevalence of substandard housing, may affect the health and wellbeing of city residents, especially in low-income, urban areas.





#### **East Harlem Community Walking Trail**







## Change

Amplify community power











"...we (urban liberals) forget that life experience was a criterion for knowledge."

"My goal is raising the voices and visibility of people that our mainstream media, politicians, and universities don't think are smart enough to articulate what red-lining is, or what environmental justice is. Not only do they know it but they embody it."

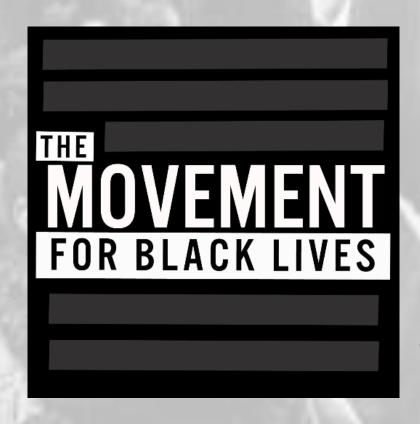


LaToya Ruby Frazier, Photographer





## **Finding Common Cause**



"Real, meaningful, and equitable universal health care that guarantees: proximity to nearby comprehensive health centers, culturally competent services for all people, specific services for queer, gender nonconforming, and trans people, full bodily autonomy, full reproductive services, mental health services, paid parental leave, and comprehensive quality child and elder care."







# Rise in racist acts follows election

Educators say feelings that festered for years in private are coming into open

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"There was nothing while with Trump - opposing voting and

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MORE SLECTION COVERAGE INSIDE

Protests continue across nation

Anti-Yrump demonstrations #NYCHealthEquity

@DrAlethaMaybank Clinton lost

# EXCELLENT CONVERSATION

Politics aside, Obama pledges smooth transition as Trump visits White House



David Jackson

**Center for Health Equity** 

MASKINGTON President Chains

**WE WORK QUIETLY** WHILE YOU SLEEP CITY OF NEW YORK

258-283

DEPARTMEN OF SANITATION BRONX NIGHT SQUAD

#NYCHealthEquity @DrAlethaMaybank

DEPARTMENT OF SANITATION

**Center for Health Equity** 

#### Let's Make Some Noise

"We must **take sides**. Neutrality helps the oppressor, never the victim. **Silence encourages** the tormentor, never the tormented."

\_\_\_

Elsie Wiesel Holocaust survivor & Nobel Peace Prize Recipient "Since we live in an age in which silence is not only **criminal but suicidal**, I have been making as much **noise** as I can."

---

James Baldwin Civil Rights Activist & Writer





#### Thank You!

Aletha Maybank MD, MPH
Deputy Commissioner

Director, The Center for Health Equity

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